

Emergency Management How and Why it Works in Oregon

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<http://www.oregon.gov/OMD/OEM/index.shtml>



Summary

- State Priorities
- Why Oregon Responds
- Oregon Revised Statutes
- Oregon Emergency Operations Plan
- Ladder of Assistance
- Emergency Coordination Center
- Partners in Response and Recovery
- Resources Available



State Response Priorities

■ Saving Lives / Protecting Public Health and Safety

■ Protecting Property

- Emergency Equipment
- Public/Private Property

■ Protecting the Environment



State Response to a Disaster

- Occurs when the;
- Appropriate response is beyond the capability of the city and county
- City or county fails to act
- Emergency involves two or more counties
- A major disaster is imminent or strikes a wide area of the state and state assistance is required.



How does Emergency Management work in Oregon?

- Oregon Revised Statutes 401
- Oregon Administrative Rule (104)
 - ORS 183.310(9) defines "rule" as "any agency directive, standard, regulation or statement of general applicability that implements, interprets or prescribes law or policy, or describes the procedure or practice requirements of any agency."



Oregon Revised Statutes

401.015 Statement of policy and purpose.

(1) The general purpose is to reduce the vulnerability of the State of Oregon to loss of life, injury to persons or property and human suffering and financial loss resulting from emergencies, and to provide for recovery and relief assistance for the victims of such occurrences.

(2) It is declared to be the policy and intent of the Legislative Assembly that preparations for emergencies and governmental responsibility for responding to emergencies be placed at the local government level.

The state shall prepare for emergencies, but shall not assume authority or responsibility for responding to such an event unless the appropriate response is beyond the capability of the city and county in which it occurs, the city or county fails to act, or the emergency involves two or more counties.



Oregon Revised Statutes

401.035 Responsibility for Emergency Services Systems.

- (1) The Governor is responsible for the emergency services system within the State of Oregon.
- (2) The executive officer or governing body of each county or city of this state is responsible for the emergency services system within that jurisdiction.



Oregon Revised Statutes

401.055 Declaration of state of emergency procedure

- (1) The Governor may declare a state of emergency by proclamation at the request of a county governing body or after determining that an emergency has occurred or is imminent.
- (2) All requests by a county governing body that the Governor declare an emergency shall be sent to the Office of Emergency Management. Cities must submit requests through the governing body of the county in which the majority of the city's property is located. Requests from counties shall be in writing and include the following:



Oregon Revised Statutes

Declaration of State of Emergency Procedure as prescribed by ORS Chapter 401.055

Event Occurs OERS is Notified

County declares a disaster and requests Governor to provide state assistance

OEM Director is to simultaneously notify the Adjutant General and the Governor

If the Adjutant General determines that the Governor is unavailable – then the Secretary of State is notified. If the Secretary of State is unavailable – then the State Treasurer is notified.

"After notice from the Adjutant General that the Governor is not available, the elected state official may declare a state of emergency pursuant to the provisions of subsections (1) and (2).

"If the Adjutant General is unavailable to carry out the duties described...[then] such duties shall be performed by the Director of the Office of Emergency Management."

"The Governor may declare a state of emergency by proclamation at the request of a county governing body or after determining that an emergency has occurred or is imminent"



Oregon Revised Statutes

Processing the County Request as prescribed by ORS Chapter 401.055

All requests by a county governing board that the Governor declare an emergency shall be sent to the Office of Emergency Management.

Cities must submit requests through the governing body of the county in which the majority of the city's property is located. OEM prepares the draft declaration for Governor's Legal Counsel to review.

Any proclamation of a state of emergency must specify the geographical area covered by the proclamation.



Oregon Revised Statutes

401.065 Police Powers During State of Emergency

During a state of emergency, the Governor shall:

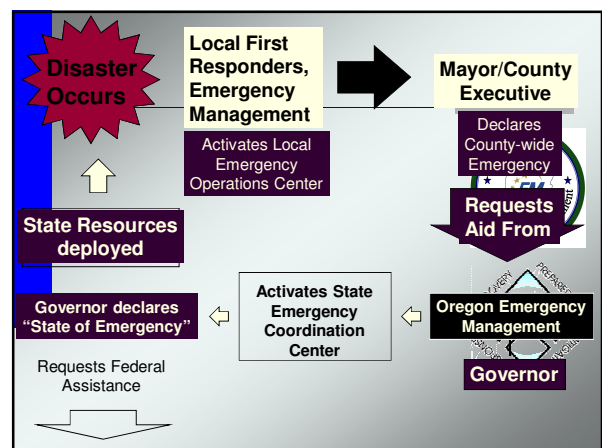
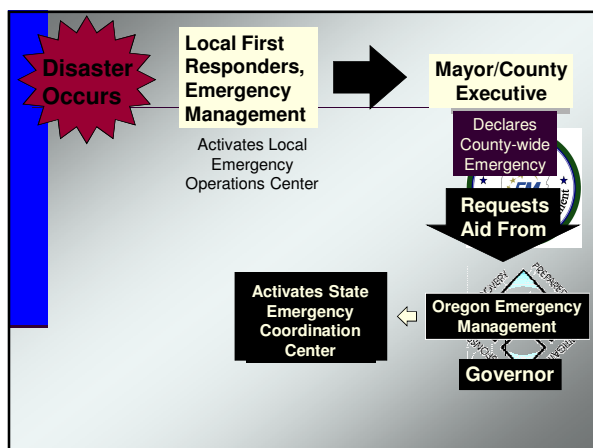
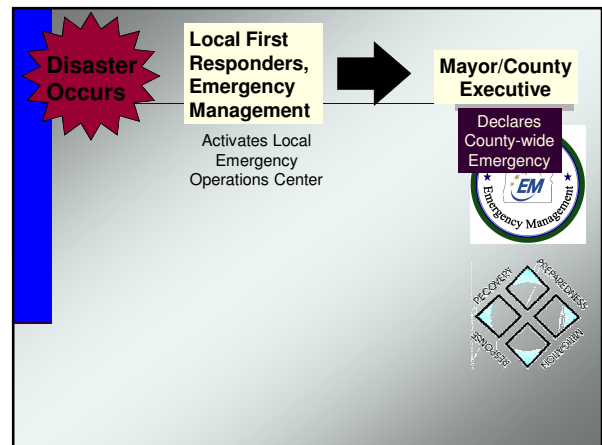
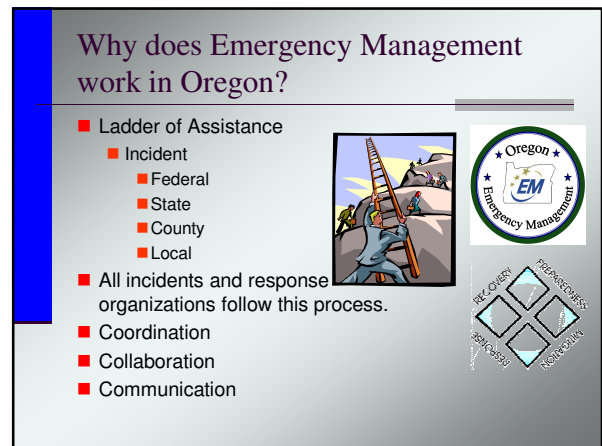
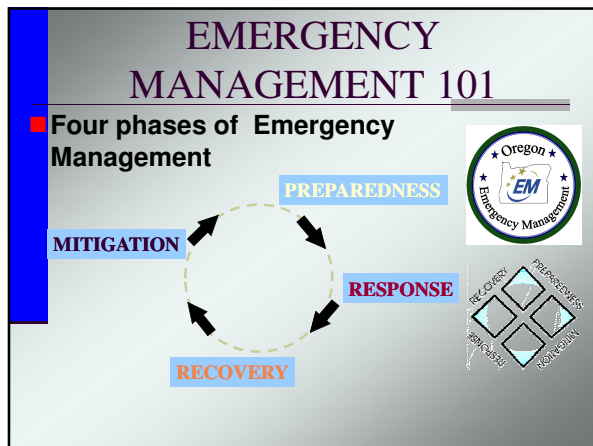
- (1) Have complete authority over all executive agencies of state government and the right to exercise, within the area designated in the proclamation, all police powers vested in the state by the Oregon Constitution.....
- (2) Have authority to suspend provisions of any order or rule of any state agency, if the Governor determines and declares that strict compliance with the provisions of the order or rule would in any way prevent, hinder or delay mitigation of the effects of the emergency; and
- (3) Have authority to direct any agencies in the state government to utilize and employ state personnel, equipment and facilities for the performance of any activities designed to prevent or alleviate actual or threatened damage due to the emergency, and may direct the agencies to provide supplemental services and equipment to local governments to restore any services in order to provide for the health and safety of the citizens of the affected area.

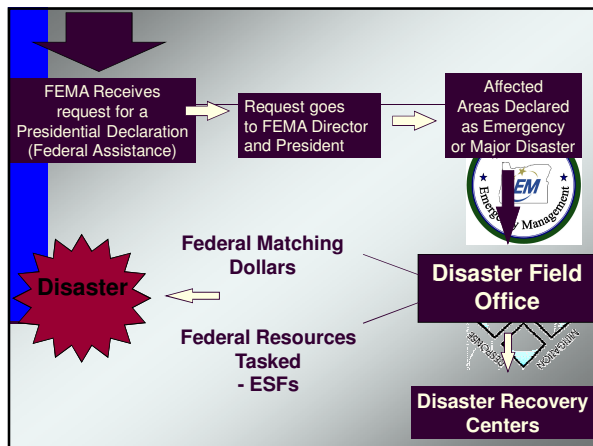


Oregon Emergency Management Plan

- Volume I - Natural Hazards Mitigation Plan
- Volume II - Emergency Operations Plan
- Disaster Recovery Assistance Guidebook
- Emergency Declaration Guidelines For Local Elected and Appointed Officials
- Employee and Family Disaster Preparedness Guide
- Emergency Alert System Stations







Coordination with Response Partners

- Oregon Emergency Management
 - Oregon State Emergency Management Plan
 - State Emergency Coordination Center (ECC)
 - State agencies
 - Federal
 - Federal Agencies
 - Emergency Support Functions
 - Non-Government Organizations
 - Volunteer
 - Other
 - Private Business

Oregon Emergency Management

401.257 Responsibilities of Office of Emergency

The Office of Emergency Management is established in the Oregon Military Department..

(2) The office shall be responsible for:

(a) Coordinating and facilitating private sector and governmental efforts to **prevent, prepare for, respond to and recover** from emergencies; and;

(b) Coordinating exercises and training, planning, preparedness, response, mitigation and recovery activities with state and local emergency services agencies and organizations.

The office shall be responsible administratively to the Adjutant General, shall retain direct access to the Governor and shall simultaneously notify the Governor and the Adjutant General of all emergencies.

Oregon Emergency Management

The continued mission of the Office of Emergency Management executes the Governor's responsibilities to maintain an emergency services system as prescribed in this ORS (401) by planning, preparing and providing for the prevention, mitigation and management of emergencies or disasters that present a threat to the lives and property of citizens of and visitors to the State of Oregon.

Oregon Emergency Response System (OERS)

- Oregon Emergency Response System
 - The purpose of the Oregon Emergency Response System (OERS) is to coordinate and manage state resources in response to natural and technological emergencies and civil unrest involving multijurisdictional cooperation between all levels of government and the private sector.

OERS Agencies

| | |
|--|--|
| <ul style="list-style-type: none"> ■ Aeronautics ■ Attorney General ■ Dept of Administrative Services ■ Dept of Agriculture ■ Dept of Consumer & Business Services ■ Office of Energy ■ Oregon - OSHA ■ Dept of Corrections ■ Dept of Education ■ Dept of Environmental Quality ■ Dept of Fish and Wildlife ■ Dept of Forestry ■ Dept of Geology & Mineral Industries ■ Dept of Human Services | <ul style="list-style-type: none"> ■ Oregon Health Division ■ Dept of Justice ■ Dept Land Conservation & Development ■ Dept of Parks & Recreation ■ Dept of State Lands ■ Dept of State Police ■ Law Enforcement Data Systems ■ Office of State Fire Marshal ■ Oregon Emergency Management ■ Dept of Transportation ■ Military Department ■ Water Resources Department |
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Federal

- Federal Emergency Management Agency (FEMA)
 - Robert T Stafford Disaster Assistance and Relief Act
 - Emergency Support Functions
 - 15 Specifically organized agency groups to target primary response needs.



Emergency Support Functions

- **ESF #1 – Transportation**
 - Aviation/airspace management and control
 - Transportation safety
 - Restoration and recovery of transportation infrastructure
 - Movement restrictions
 - Damage and impact assessment
- **ESF #2 – Communications**
 - Coordination with telecommunications and information technology industries
 - Restoration and repair of telecommunications infrastructure
 - Protection, restoration, and sustainment of national cyber and information technology resources
 - Oversight of communications within the federal incident management and response structures
- **ESF #3 – Public Works and Engineering**
 - Infrastructure protection and emergency repair
 - Infrastructure restoration
 - Engineering services and construction management
 - Emergency contracting support for life-saving and life-sustaining services



Emergency Support Functions

- **ESF #4 – Firefighting**
 - Coordination of federal firefighting activities
 - Support to wildland, rural, and urban firefighting operations
- **ESF #5 – Emergency Management**
 - Coordination of incident management and response efforts
 - Issuance of mission assignments
 - Resource and human capital
 - Incident action planning
 - Financial management
- **ESF #6 – Mass Care, Emergency Assistance, Housing, and Human Services**
 - Mass care
 - Emergency assistance
 - Disaster housing
 - Human services



Emergency Support Functions

- **ESF #7 – Logistics Management and Resource Support**
 - Comprehensive, national incident logistics planning, management, and sustainment capability
 - Resource support (facility space, office equipment and supplies, contracting services, etc.)
- **ESF #8 – Public Health and Medical Services**
 - Public health
 - Medical
 - Mental health services
 - Mass fatality management
- **ESF #9 – Search and Rescue**
 - Life-saving assistance
 - Search and rescue operations



Emergency Support Functions

- **ESF #10 – Oil and Hazardous Materials Response**
 - Oil and hazardous materials (chemical, biological, radiological, etc.) response
 - Environmental short- and long-term cleanup
- **ESF #11 – Agriculture and Natural Resources**
 - Nutrition assistance
 - Animal and plant disease and pest response
 - Food safety and security
 - Natural and cultural resources and historic properties protection
 - Safety and well-being of household pets
- **ESF #12 – Energy**
 - Energy infrastructure assessment, repair, and restoration
 - Energy industry utilities coordination
 - Energy forecast



Emergency Support Functions

- **ESF #13 – Public Safety and Security**
 - Facility and resource security
 - Security planning and technical resource assistance
 - Public safety and security support
 - Support for access, traffic, and crowd control
- **ESF #14 – Long-Term Community Recovery**
 - Social and economic community impact assessment
 - Long-term community recovery assistance to states, tribes, local governments, and the private sector
 - Analysis and review of mitigation program implementation
- **ESF #15 – External Affairs**
 - Emergency public information and protective action guidance
 - Media and community relations
 - Congressional and international affairs
 - Tribal and insular affairs



Non-Government

- Volunteer
 - Red Cross
 - Salvation Army
 - Churches
 - Other



Private Business

- Wal-Mart
- Costco
- Home Depot
- Lowe's
- Grocery Stores
- Restaurants
- Hotels
- Nike
- Others



Resources

- Personnel
- Equipment
- Supplies
- Facilities
- Funding
- Other
 - Agency Staff Resources
 - Contracted Resources
 - Borrowed Resources
 - EMAC
 - Other

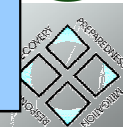


Resources

401.085 Management of Resources During Emergency

Whenever the Governor has declared a state of emergency, the Governor shall be authorized to issue, amend and enforce rules and orders to:

Control, restrict and regulate by rationing, freezing, use of quotas, prohibitions on shipments, price fixing, allocation or other means, the use, sale or distribution of food, feed, fuel, clothing and other commodities, materials, goods and services;



Resources

- Coordinate the activities of all public and private organizations specifically related to providing emergency services within this state;
- (2) Coordinate the activities of all public and private organizations specifically related to providing emergency services within this state;
- (6) Provide for and staff a State Emergency Operations Center to aid the Governor and the Office of Emergency Management in the performance of duties.....



Resources

Prescribe and direct activities in connection with use, conservation, salvage and prevention of waste of materials, services and facilities, including, but not limited to, production, transportation, power and communication facilities training, and supply of labor, utilization of industrial plants, health and medical care, nutrition, housing, rehabilitation, education, welfare, child care, recreation, consumer protection and other essential civil needs; and

Take any other action that may be necessary for the management of resources following an emergency.



Additional information

- OEM Web Page
 - <http://www.oregon.gov/OMD/OEM/index.shtml>
- ORS 401 Site
 - <http://www.leg.state.or.us/ors/401.html>
- OAR 104 Site
 - http://arcweb.sos.state.or.us/rules/OARS_100/OAR_104/104_tofc.html



Useful Links

- **Be Aware and Prepare** - From the Oregon Trail chapter of the American Red Cross, a 20-page booklet about ALL aspects of preparedness including sections for specific disasters.
- **Are you Ready? A Guide to Citizen Preparedness** - FEMA's most comprehensive source on individual, family, and community preparedness. The guide has been revised, updated, and enhanced in August 2004 to provide the public with the most current and up-to-date disaster preparedness information available. [Family Communications Plan](#).
- **Disasters and Emergency Preparedness. National Library of Medicine** - Includes A Guide to Citizen Preparedness, how to make emergency kits and family disaster plans. Also, information on coping with stress



Questions

